# EDMONTON

Assessment Review Board

# **Edmonton Composite Assessment Review Board**

Citation: GKC Financial Ltd. c/o Colliers International Realty Advisors Inc. v The City of Edmonton, 2012 ECARB 2324

Assessment Roll Number: 8974529 Municipal Address: 4220 98 Street NW Assessment Year: 2012 Assessment Type: Annual New

Between:

GKC Financial Ltd. c/o Colliers International Realty Advisors Inc.

Complainant

and

### The City of Edmonton, Assessment and Taxation Branch

Respondent

# DECISION OF Don Marchand, Presiding Officer James Wall, Board Member Brian Hetherington, Board Member

## **Preliminary Matters**

[1] Each of the Board members indicated that they had no bias with respect to this complaint.

[2] After being advised by the Presiding Officer that he had worked with the Complainant's representative years ago, both parties indicated that they had no objection to the composition of the panel.

[3] Each of the parties was affirmed prior to giving evidence.

## **Background**

[4] The subject property is a 3-storey suburban office building, called Springwood Court, located immediately south of Whitemud Drive between 97<sup>th</sup> and 99<sup>th</sup> street. It is accessible via a cul-de-sac, with the building overlooking Whitemud Drive. The site area of the parcel is 1.20 acres. The assessment summary identifies 32,334 sq. ft. of rentable space. Also included is a combination of covered and open parking for 106 vehicles. The subject was assessed using the Income Approach to valuation.

### Issue

[5] The Complainant advised the Board that there was only one issue before the Board:

Should the typical net rental rate of \$16.00 per sq. ft., applied to the subject property in calculating the 2012 assessment, be reduced to \$14.00 per sq. ft.?

### **Legislation**

[6] The Board's jurisdiction is within the *Municipal Government Act*, RSA 2000, c M-26 [MGA]:

s 467(1) An assessment review board may, with respect to any matter referred to in section 460(5), make a change to an assessment roll or tax roll or decide that no change is required.

s 467(3) An assessment review board must not alter any assessment that is fair and equitable, taking into consideration

a) the valuation and other standards set out in the regulations,

b) the procedures set out in the regulations, and

c) the assessments of similar property or businesses in the same municipality.

[7] The Board gave consideration to the requirements of an assessment, contained in the MGA:

289(2) Each assessment must reflect

a) the characteristics and physical condition of the property on December 31 of the year prior to the year in which a tax is imposed under Part 10 in respect of the property, and

b) the valuation and other standards set out in the regulations for that property.

# [8] The valuation standard is set out within the *Matters Relating to Assessment and Taxation Regulation*, Alta. Reg. 220/2004 [MRAT]:

s 2 An assessment of property based on market value

a) must be prepared using mass appraisal,

b) must be an estimate of the value of the fee simple estate in the property, and

c) must reflect typical market conditions for properties similar to that property

[9] Market value is defined within the MGA as

s 1(1)(n) "market value" means the amount that a property, as defined in section 284(1)(r), might be expected to realize if it is sold on the open market by a willing seller to a willing buyer;

### **Position of the Complainant**

[10] The Complainant presented the Board with an 18-page report (Exhibit C-1), with information supporting a requested reduction in the assessment to \$5,919,000.

[11] The Complainant stated that there had been an 8.4% increase in the current assessment over the previous year's assessment. This resulted in the building being assessed at a rate of \$208.59 per sq. ft.

[12] The Complainant advised that the City had calculated the assessment by using a \$16.00 per sq. ft. rental rate. Based on a recent rent renewal and two nearby comparable leases, the Complainant sought a rent rate of \$14.00 per sq. ft. to be used in the assessment calculation. The following chart identifies the comparables used in support of the requested rental rate.

Tenant/ Property	Net Leasable Area (sq. ft.)	Start Date	Term( yrs)	Rate (\$/sq. ft.)
408373 Alberta Ltd. (Within subject building)	2,041	January 2011	1.5	\$14.00
Sprucewoods Bus. Pk.	11,303	July 2011	5	\$12.00
Weber Centre	1,500	February 2011	5	\$15.00

[13] The Complainant also advised that the existing leases within the subject's tenant roster ranged from \$14.00 per sq. ft. for the most recent leases up to \$17.00 per sq. ft. for the most dated lease.

[14] The Complainant argued that the comparable office leasing at the Weber and Sprucewoods locations showed that the subject's renewed lease rate was typical for the subject property.

# **Position of the Respondent**

[15] The Respondent presented the Board with a 105-page brief (Exhibit R-1), including the City's Law and Legislation brief, in support of the City's assessment of \$6,744,500.

[16] The Respondent submitted a Suburban Office summary for the 2012 tax year, which applied a rental rate of \$16.00 per sq. ft. for the net rentable area of the subject property, plus \$55 per month rental for the 106 parking stalls. In addition, this summary showed a 7% vacancy rate, a 2% allowance for structural, a vacancy shortfall allowance of 2%, and a cap rate of 7.5%.

[17] The Respondent provided a copy of the subject's rent roll, which showed 10 leased spaces with net rental rates ranging from \$12.00 to \$20.00 per sq. ft.

[18] The Respondent presented a chart showing 16 rental rates in Southside Area B class buildings, similar to the subject The chart indicated a median of \$15.89 per sq. ft. and an average of \$15.96 per sq. ft., which supported the \$16.00 per sq. ft. rate applied in the subject property's 2012 assessment. The Board's attention was drawn to the fact that the Respondent included the subject's lease renewal within the averaging of the 16 comparables.

[19] The Respondent provided a chart to show that all 2012 Suburban Offices identified as SSA "B" class buildings were assessed using a \$16.00 per sq. ft. rental rate In addition, the Respondent provided an Equity Comparable chart of all 40 properties in the SSA with "B" class office buildings to demonstrate equity in the treatment of these properties (Exhibit R-1, p 23).

[20] The Respondent asked the Board to place little weight on the \$12.00 per sq. ft. rental rate indicated by the Complainant's comparable in the Sprucewoods Business Park complex as the lease space was not comparable to the subject. The Respondent suggested the Sprucewoods property, submitted as a lease comparable, was not truly comparable to the subject as portions of its space were used for warehouse storage and industrial purposes. This could be observed by the rear overhead doors and the numerous roof top venting stacks. In addition, the Respondent indicated that the Weber Centre lease was not comparable to the subject as it was a 121,000 sq. ft. "A" class high rise office building, compared to the subject property, which is a 32,334 sq. ft three-storey B class building.

[21] The Respondent provided information in the Law and Legislation portion of the brief, as it would affect the assessment complaint.

[22] The Respondent stressed to the Board the importance of giving weight to only truly comparable properties considered by either party and provided the Board with two CARB and two MGB decisions. These decisions confirmed the importance of using typical rents, rather than actual in the assessment; fairness and equity of assessments; and comparability of data to the subject property.

# **Complainant's Rebuttal**

[23] The Complainant presented the Board with a 9-page rebuttal document (Exhibit C-2), which included repeats of the first six pages from Exhibit C-1.

[24] In rebuttal, the Complainant pointed out that no details had been presented in the Respondent's chart of 16 comparables to identify the buildings. Further, only six of the 16 leases commenced in 2011. The Complainant contended that the final two leases on the chart were for the exact same price on the same floor of the same building, which cast doubt on the credibility of the \$18.00 per sq. ft. rate suggested by these leases.

[25] The Complainant also objected to the Respondent using a Colliers marketing brochure for Sprucewoods Business Park, one of the comparable properties, as it was post facto, having been published in July 2012.

[26] In summary the Complainant requested that the Board place most weight on the renewal rate entered into near the valuation date within the subject property. This rate was supported by the similar lease rates for two comparable locations similar to the subject. Changing the \$16.00 per sq. ft. rental rate used in the City's calculations to \$14.00 per sq. ft., would result in an assessment of \$183.06 per sq. ft. and a **revised total assessment of \$5,519,000.** 

# **Decision**

[27] The Board confirms the assessment at **\$6,744,500.** 

# **Reasons for the Decision**

[28] The Board finds that the lease space identified in the Sprucewoods Business Park complex is not comparable to the subject. A large percentage of that leased space is of a warehouse/industrial nature, rather than "B" class office space. The Weber "A" class high rise space of 1,500 sq. ft. is neither similar nor comparable to the typical space within the subject property.

[29] Both Parties considered the lease renewal from the subject building. The Board accepts that the rate, indicated by the renewal lease, is within the range provided by the Respondent's chart of 16 leases. The Board notes that these were analysed in the development of the typical rental rate of for SSA "B" class office buildings.

[30] The Board accepts the statement set out in the Respondent's Law and Legislation Brief relative to the burden of proof or onus of the Parties:

The onus of proving the incorrectness of an assessment is on the individual alleging it. The onus rests with the Complainant to provide sufficiently convincing evidence on which a change to the assessment can be based. The Complainant's evidence needs to be sufficiently compelling to allow the Board to alter the assessment.

[31] Given that two of the leases provided by the Complainant are not comparable to the subject property, the Complainant has failed to establish a typical lease rate for the subject. Accordingly, the Board is not adjusting the rental rate on the strength of one indicator.

Heard September 21, 2012. Dated this 18 day of October, 2012, at the City of Edmonton, Alberta.

Don Marchand, Presiding Officer

## **Appearances:**

Greg Jobagy Stephen Cook for the Complainant

John Ball, Assessor for the Respondent

*This decision may be appealed to the Court of Queen's Bench on a question of law or jurisdiction, pursuant to Section 470(1) of the Municipal Government Act, RSA 2000, c M-26.*